

**Town of Nolensville, Tennessee** Annual Financial Report For the Fiscal Year Ended June 30, 2023

**Town of Nolensville, Tennessee** Annual Financial Report For the Fiscal Year Ended June 30, 2023

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Introductory Section

Directory of Town Officials As of June 30, 2023

Mayor

Vice Mayor

Commissioner

Commissioner

Commissioner

Halie Gallik

Jessica Salamida

Derek Adams

Kate Cortner

Joel Miller

## Management

Town Manager

Victor Lay

Christina Merle, CMFO

Finance Director

**Financial Section** 



#### **Independent Auditor's Report**

Honorable Mayor and Board of Commissioners Town of Nolensville, Tennessee

## Report on the Audit of the Financial Statements

#### Opinions

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Nolensville, Tennessee (the Town), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town, as of June 30, 2023, and the respective changes in financial position and the respective budgetary comparison for the general fund, capital improvements fund, facilities tax fund, and impact fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4-10 and the schedules of changes in net pension and OPEB liability and related ratios and employer contributions on pages 38-40 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual nonmajor fund financial statements and schedules on pages 41-45 and other schedules on pages 46-49 (including the schedule of expenditures of federal awards and state financial assistance as required by the State of Tennessee, on page 49) are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual nonmajor fund financial statements and schedules on pages 41-45 and other schedules on pages 46-49 are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory section on page i, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 17, 2024 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Blankenship CPA Group PLLC

Blankenship CPA Group, PLLC Murfreesboro, Tennessee April 17, 2024



## **Town of Nolensville, Tennessee** Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2023

As management of the Town of Nolensville, Tennessee (the Town) we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2023. The analysis focuses on significant financial position, budget changes and variances from the budget, and specific issues related to funds and the economic factors affecting the Town. Management's Discussion and Analysis (MD&A) focuses on current year activities and resulting changes.

## **Financial Highlights**

- The assets of the Town exceeded its liabilities at the close of the most recent fiscal year by \$44.8 million.
- Of this amount, \$11.5 million (unrestricted net position) may be used to meet the government's ongoing
  obligations to citizens and creditors. The government's total net position increased by \$2.0 million due to
  increased revenues combined with increased expenses as the Town continues to see growth.
- Revenues were \$2.8 million less in the current year primarily as a result of decreased tax and grant revenues, and expenses were \$1.1 million more in the current year.
- As of the close of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$29.2 million; an increase of \$0.2 million in comparison to the prior year. The increase was due to increased property and sales tax revenues by the Town.
- Expenditures were higher in the current year as a result of capital asset purchases of \$2.8 million. During the year the Town repaid \$235 thousand in debt related to the Town Hall and recreation center loans. At the end of the current fiscal year, the unassigned fund balance of the General Fund was \$9.7 million

## **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: (1) government- wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

## Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all the Town's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating. The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected tax). Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of the Town of Nolensville include general government, personnel, finance, planning, police, fire, streets and public works. The government-wide financial statements can be found on pages 11-12 of this report.

## Fund Financial Statements

A Fund is a grouping of related accounts that is used to maintain control over resources that have been segregated from specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town are governmental funds. Governmental Funds are funds used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on near-term inflows and outflows of resources, as well as on balances of resources available at the end of the fiscal year. Such information may be useful in evaluating a government- wide financial statements, it is useful to compare the information presented for government funds with similar information presented for governmental activities in the governmental for governmental activities in the governmental funderstand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances.

The Town adopts an annual appropriated budget for all of its governmental funds. A budgetary comparison statement has been provided for all funds to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 13-21 of this report. The notes provide additional information that is essential to a full understanding of the information provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 22-37 of this report.

## **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town, assets exceeded liabilities by \$44,825,000 at the close of the most recent fiscal year. One of the largest portion of the Town's assets reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure) less any related debt used to acquire those assets that is still outstanding, The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

#### **Statement of Net Position (In Thousands)**

	Governmental Activities					
		2023		2022		
Assets						
Capital assets	\$	19,652	\$	18,098		
Other assets		34,496		31,540		
Total Assets		54,148		49,638		
Deferred Outflows of Resources						
Deferred outflows		1,260		1,020		
Liabilities						
Long-term liabilities		4,791		4,603		
Other liabilities		3,439		779		
Total Liabilities		8,230		5,382		
Deferred Inflows of Resources						
Deferred inflows		2,353		2,544		
Net Position						
Net Investment in capital assets		14,579		13,839		
Restricted		18,689		19,374		
Unrestricted		11,557		9,519		
Total net position	\$	44,825	\$	42,732		

# **Town of Nolensville, Tennessee** Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2023

## Change in Net Position (In Thousands)

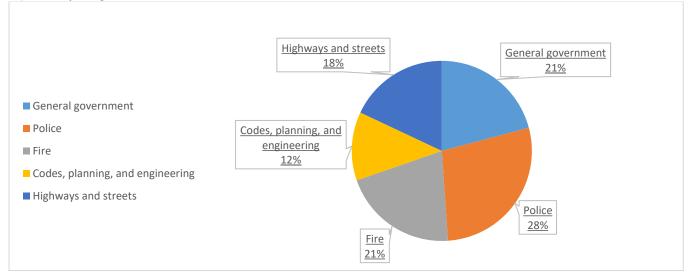
	Primary Government						
	 Governmental						
	Activ	vities					
	2023 2022						
Program Revenues							
Charges for services	\$ 2,530	\$	4,760				
Operating grants and contributions	604		709				
General Revenues							
Property taxes	2,379		2,187				
Sales taxes	4,281		3,904				
Grants and contributions	-		1,343				
Alcohol taxes	341		390				
Other	702		346				
Total Revenues	10,837		13,639				
Expenses	 						
General government	1,825		1,419				
Public safety	4,268		3,215				
Codes, planning, and engineering	1,077		1,315				
Highways and streets	1,574		1,634				
Total Expenses	 8,744		7,583				
Change in net position	2,093		6,056				
Net Position - Beginning	42,732		36,676				
Net Position - Ending	\$ 44,825	\$	42,732				

## **Town of Nolensville, Tennessee** Management's Discussion and Analysis (Unaudited) For the Fiscal Year Ended June 30, 2023

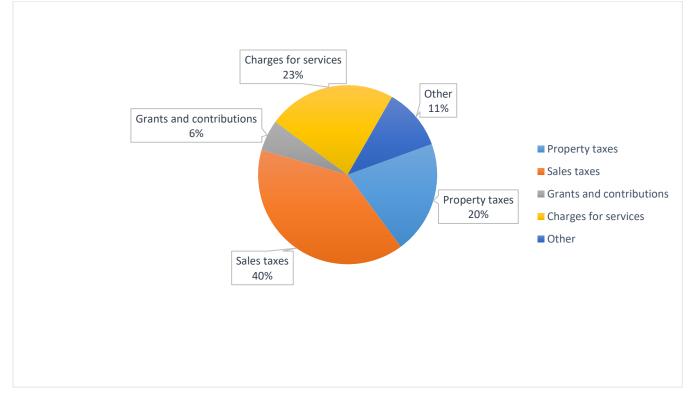
## Expenses and Program Revenues – Governmental Activities

The graphs below shows a breakdown of the Town's expenses and revenues.

## Expenses by Program –Governmental Activities



## Revenue by Source – Governmental Activities



## Financial Analysis of the Government's Funds

The focus of the Town of Nolensville's governmental funds is to provide information on near-term inflows, outflows, and balances of resources. Such information is useful in assessing the Town's financing requirements in particular, unassigned fund balance may serve as a useful measure to a government's net resources available for spending at the end of the fiscal year.

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the general fund was \$8.8 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures.

## **General Fund Budgetary Highlights**

During the year, the Town maintained all of its departmental budgets. Further information is provided on pages 17-21.

## **Capital Asset and Debt Administration**

Capital Assets

The Town of Nolensville's investment in capital assets from its governmental activities at June 30, 2023, amounts to \$19.7 million (net of accumulated depreciation). This investment in capital assets is in land, construction in progress, buildings, improvements, infrastructure, machinery, and equipment.

## Summary of the Town's Capital Assets (In Thousands)

	Governmental Activities					
	 2023		2022			
Land	\$ 1,692	\$	1,679			
Construction in progress	2,418		168			
Buildings	4,610		4,475			
Furniture	61		61			
Machinery and equipment	2,851		2,435			
Infrastructure	15,004		15,004			
	 26,636		23,822			
Less: accumulated depreciation	(6,984)		(5,724)			
	\$ 19,652	\$	18,098			

Additional information on the Town of Nolensville's capital assets can be found in the notes to the financial statements section of this report.

## Long-term Debt

The Town has \$4.0 million in long-term debt at year end. The debt was used to finance the construction of two capital assets – Town Hall and a portion of the Recreation Center. During the year the Town reduced its outstanding debt by \$235 thousand.

Additional information on the Town's long-term debt can be found in the notes to the financial statements sections of this report.

## **Economic Factors and Next Year's Budgets and Rates**

Town staff considered historical economic performance, new home occupancy and published state-wide economic growth information in preparing the Town Budget for fiscal year 2022-2023.

## **Requests for Information**

This financial report is designed to provide a general overview of the Town of Nolensville, Tennessee's finances for all those with an interest in the Town's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Victor Lay, Town Manager Town of Nolensville 7218 Nolensville Road Nolensville, TN 37135

## Statement of Net Position June 30, 2023

	Governmental Activities	Total
Assets		
Cash and cash equivalents	\$ 31,250,083	\$ 31,250,083
Accounts receivable	3,196,264	3,196,264
Prepaid assets	50,167	50,167
Capital assets not being depreciated	4,109,357	4,109,357
Capital assets, net of accumulated depreciation	15,542,740	15,542,740
Total assets	54,148,611	 54,148,611
Deferred Outflows of Resources		
Deferred outflows of resources, pension	1,259,791	 1,259,791
Total deferred outflows of resources	1,259,791	1,259,791
Liabilities		
Accounts payable	1,153,748	1,153,748
Accrued expenses	394,865	394,865
Unearned revenues	1,642,765	1,642,765
Net pension liability	1,014,910	1,014,910
Long-term liabilities, current portion	248,000	248,000
Long-term liabilities, net of current portion	3,776,000	 3,776,000
Total liabilities	8,230,288	8,230,288
Deferred Inflows of Resources		
Deferred inflows of resources, property taxes	2,294,997	2,294,997
Deferred inflows of resources, pension	58,349	 58,349
Total deferred inflows of resources	2,353,345	2,353,345
Net Position		
Net investment in capital assets	14,578,895	14,578,895
Restricted for		
Capital improvements	1,603,871	1,603,871
State street	918,197	918,197
Facilities tax	6,724,750	6,724,750
Impact	8,437,010	8,437,010
Facilities school tax	1,005,058	1,005,058
Unrestricted	11,556,988	 11,556,988
Total net position	\$ 44,824,769	\$ 44,824,769

Statement of Activities For the Fiscal Year Ended June 30, 2023

					am revenue	Net (expenses) revenues and changes in net position					
					0	perating	Capital		<u> </u>	-	
Functions/Programs		Expenses	C	harges for services		ants and ntributions	grants and contributions	Go	overnmental activities		Total
Primary Government		•									
General government	\$	1,825,411	\$	2,261,225	\$	-	-	\$	435,814	\$	435,814
Police department		2,451,326		268,479		57,230	-		(2,125,617)		(2,125,617)
Fire department		1,816,570		-		12,200	-		(1,804,370)		(1,804,370)
Codes, planning, and											
engineering		1,077,231		-		-	-		(1,077,231)		(1,077,231)
Highways and streets		1,574,179		-		534,309			(1,039,870)		(1,039,870)
Total governmental activities	\$	8,744,717	\$	2,529,704	\$	603,739	\$-		(5,611,274)		(5,611,274)
	Ge	eneral Reven	ues								
	F	Property taxes	5						2,212,315		2,212,315
	F	Public proper	ty ta	xes					167,030		167,030
	5	ales taxes							4,280,679		4,280,679
	A	Alcohol taxes							340,544		340,544
	- I	ncome taxes							1,167		1,167
	F	ranchise tax							266,842		266,842
	- I	nterest incom	ne						422,294		422,294
	C	Other income							13,151		13,151
		Total genera	al rev	venues					7,704,022		7,704,022
	Ch	ange in net p	ositi	ion					2,092,748		2,092,748
	Ne	t position, be	eginr	ning of year					42,732,021		42,732,021
	Ne	et position, er	nd of	year				\$	44,824,769	\$	44,824,769

## **Town of Nolensville, Tennessee** Balance Sheet Governmental Funds June 30, 2023

	General	Capital improvements		Facilities tax fund		Impact fund		-		•		Other vernmental	gc	Total overnmental
Assets														
Cash and cash equivalents	\$ 9,197,649	\$	5,045,838	\$ 6,731,510	\$	8,444,176	\$	1,830,910	\$	31,250,083				
Receivables, net	3,104,212		-	-		-		97,888		3,202,100				
Prepaid assets	 50,167		-	 -				-		50,167				
Total assets	\$ 12,352,028	\$	5,045,838	\$ 6,731,510	\$	8,444,176	\$	1,928,798	\$	34,502,350				
Liabilities														
Accounts payable	\$ 90,593	\$	1,049,202	\$ 6,760	\$	7,166	\$	28	\$	1,153,749				
Accrued expenses	193,893		-	-		-		-		193,893				
Unearned revenues	-		1,642,765	-		-		-		1,642,765				
Total liabilities	 284,486		2,691,967	6,760		7,166		28		2,990,407				
Deferred Inflows of Resources														
Deferred property taxes	2,310,874		-	-		-		-		2,310,874				
Total deferred inflows of resources	 2,310,874		-	 -		-		-		2,310,874				
Fund Balances														
Nonspendable	50,167		-	-		-		-		50,167				
Restricted	-		1,603,871	6,724,750		8,437,010		1,928,770		18,694,401				
Committed	-		750,000	-		-		-		750,000				
Unassigned	9,706,501		-	-		-		-		9,706,501				
Total fund balances	 9,756,668		2,353,871	 6,724,750		8,437,010		1,928,770		29,201,069				
Total liabilities, deferred inflows of	, , , - ,		, , , -, -	, , = =						, ,				
resources, and fund balances	\$ 12,352,028	\$	5,045,838	\$ 6,731,510	\$	8,444,176	\$	1,928,798	\$	34,502,350				

## **Town of Nolensville, Tennessee** Reconciliation of Balance Sheet, Governmental Funds to Statement of Net Position, Governmental Activities June 30, 2023

<ul> <li>Amounts reported for fund balance, total governmental funds</li> <li>Amounts reported for governmental activities in the statement of net position are different because:</li> <li>Long-term liabilities, including bonds payable and accrued contingencies, are not due and payable in the current period and therefore are not reported in the funds.</li> </ul>		\$ 29,201,069
Notes payable Compensated absences payable		(4,024,000) (200,971)
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the governmental funds.		10,041
Pension-related accounts - governmental funds do not record these post-employment benefit obligations Net pension liability Deferred outflows - pension Deferred inflows - pension	\$ (1,014,910) 1,259,791 (58,349)	186,532
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds. Investment in capital assets, net of accumulated depreciation		19,652,097
Net position of governmental activities		\$ 44,824,769

## Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2023

	General	im	Capital provements	Facilities tax fund		Impact fund		-		-		-		Other vernmental	ac	Total overnmental
Revenues							5-		5							
Taxes	\$ 2,782,948	\$	-	\$ -	\$	-	\$	-	\$	2,782,948						
Intergovernmental	4,608,957		-	-		-		480,411		5,089,368						
Licenses and permits	791,800		-	516,458		793,288		94,967		2,196,513						
Fines and fees	124,348		142,718	-		-		1,413		268,479						
Miscellaneous	 200,552		59,252	 102,771		114,240		23,342		500,157						
Total revenues	8,508,605		201,970	619,229		907,528		600,133		10,837,465						
Expenditures																
Current																
General government	1,576,300		-	-		-		-		1,576,300						
Police department	2,241,666		-	-		-		-		2,241,666						
Fire department	1,716,395		-	-		-		-		1,716,395						
Codes, planning, and engineering	1,038,753		-	-		-		-		1,038,753						
Highways and streets	688,266		-	-		-		94,607		782,873						
Capital outlay																
Police department	201,204		-	-		-		-		201,204						
Fire department	52,597		-	-		-		-		52,597						
Highways and streets	65,645		-	-		-		201,803		267,448						
Capital improvements	-		1,848,700	-		-		-		1,848,700						
Facilities tax fund	-		-	74,815		-		-		74,815						
Impact fund	-		-	-		414,247		-		414,247						
Debt service	 -		-	 378,436		-		-		378,436						
Total expenditures	7,580,826		1,848,700	453,251		414,247		296,410		10,593,434						
Other Financing Sources (Uses)																
Transfers in	-		1,000,000	-		-		-		1,000,000						
Transfers out	 -		-	 (1,000,000)		-		-		(1,000,000)						
Total other financing sources (uses)	-		1,000,000	(1,000,000)		-		-		-						
Net change in fund balances	927,779		(646,730)	(834,022)		493,281		303,723		244,031						
Fund balances, beginning of year	 8,828,889		3,000,601	 7,558,772		7,943,729		1,625,047		28,957,038						
Fund balances, end of year	\$ 9,756,668	\$	2,353,871	\$ 6,724,750	\$	8,437,010	\$	1,928,770	\$	29,201,069						

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2023

Amounts reported for net change in fund balances, total governmental funds	\$ 244,031
Amounts reported for governmental activities in the statement of activities are different because: Expenses in the governmental funds that decrease long-term debt Loan principal payments	235,000
Certain expenses reported in the statement of activities that affect accrued liabilities are not reported as expenditures in the governmental funds	
Change in pension plan accounts Change in OPEB plan accounts Change in employee vacation accrual	45,965 54,219 (40,348)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Acquisition of capital assets Depreciation expense	2,817,984 (1,259,967)
Change in net position of governmental activities	\$ 2,096,884

## Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (GAAP Basis) and Actual General Fund For the Fiscal Year Ended June 30, 2023

	Budgeted amounts			Actual		Variance from			
		Original		Final		amounts		final budget	
Revenues									
Taxes Property taxes Wholesale beer and liquor tax Cable and gas franchise	\$	2,186,000 367,000 195,000	\$	2,186,000 367,000 195,000	\$	2,210,228 303,791 266,842	\$	24,228 (63,209) 71,842	
Penalties and interest Total taxes		1,000 2,749,000		1,000 2,749,000		2,087 2,782,948		1,087 33,948	
		2,749,000		2,749,000		2,102,940		55,940	
Intergovernmental revenues TVA in lieu		146,000		146.000		167 020		21 020	
				146,000		167,030		21,030	
Local sales tax		2,700,500		2,700,500		2,610,303		(90,197)	
State sales tax		1,557,000		1,557,000		1,670,376		113,376	
Grants		68,800		68,800		97,994		29,194	
State income tax		32,000		32,000		1,167		(30,833)	
State beer and alcohol tax		45,400		45,400		36,753		(8,647)	
State special petroleum tax		26,000		26,000		25,334		(666)	
Total intergovernmental revenues		4,575,700		4,575,700		4,608,957		33,257	
Licenses and permits		714,160		714,160		791,800		77,640	
Fines and fees		118,720		118,720		124,348		5,628	
Miscellaneous									
Donations		-		188,092		13,283		(174,809)	
Interest income		8,000		8,000		122,690		114,690	
Refunds/rebates		-		-		13,151		13,151	
Other		300		300		51,428		51,128	
Total miscellaneous		8,300		196,392		200,552		4,160	
Total revenues	\$	8,165,880	\$	8,353,972	\$	8,508,605	\$	154,633	
Expenditures									
General government									
Current Personnel costs		593,500		593,500		555,459		38,041	
Payroll taxes		45,400		45,400		41,043		4,357	
Employee benefits		156,063		43,400 141,763		72,555		4,337 69,208	
Professional services		487,935		498,935		495,600		3,335	
Repair and maintenance		218,164		498,933 218,164		493,000 227,812		(9,648)	
Office expense		43,737		43,737		49,242		(5,505)	
Dues and subscription				29,515					
		29,515				21,825		7,690	
Travel and auto		13,164		13,164 25,106		4,800		8,364	
Insurance		25,196		25,196		34,639		(9,443)	
Building		49,642		49,642		59,943		(10,301)	
Miscellaneous		82,000 28,900		82,000		9,877 3 505		72,123 25,395	
Capital outlay				28,900		3,505			
Total general government Continued		1,773,216		1,769,916		1,576,300		193,616	
Continueu									

## Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (GAAP Basis) and Actual

## General Fund

For the Fiscal Year Ended June 30, 2023

	Budgeted a		Actual	Variance from
=	Original	Final	amounts	final budget
Expenditures				
Public safety				
Police department	1 205 205	1 000 405	1 202 200	(2,002)
Personnel costs	1,285,285	1,290,485	1,293,368	(2,883)
Payroll taxes	98,324	98,324	95,231	3,093
Employee benefits	393,330	393,330	313,372	79,958
Contract services	66,196	66,196	82,138	(15,942)
Membership and dues	2,550	2,550	5,257	(2,707)
Repairs and maintenance	7,000	7,000	6,669	331
Supplies	49,425	49,425	26,099	23,326
Uniforms	23,700	23,700	19,315	4,385
Insurance	95,058	95,058	103,690	(8,632)
Vehicle expenses	95,000	95,000	83,685	11,315
Utilities	71,255	71,255	72,244	(989)
Training and ammunition	53,330	53,330	37,389	15,941
Court	108,366	108,366	103,209	5,157
Capital outlay	95,258	364,078	201,204	162,874
Total police department	2,444,077	2,718,097	2,442,870	275,227
Fire department				
Personnel costs	930,000	1,096,101	1,082,334	13,767
Payroll taxes	69,998	80,280	79,616	664
Employee benefits	239,473	255,882	219,951	35,931
Contract services	94,538	94,538	77,920	16,618
Repairs and maintenance	_	-	17,441	(17,441)
Supplies	81,430	110,506	99,832	10,674
Uniforms	40,400	40,400	41,447	(1,047)
Insurance	40,725	40,725	14,926	25,799
Vehicle expenses	103,050	103,050	54,853	48,197
Miscellaneous	10,100	10,100	10,700	(600)
Utilities	20,600	20,600	17,375	3,225
Capital outlay	_	54,328	52,597	1,731
Total fire department	1,630,314	1,906,510	1,768,992	137,518
Total public safety	4,074,391	4,624,607	4,211,862	412,745
Codes, planning, and engineering	.,	.,	.,,	,
Personnel costs	652,000	652,000	620,116	31,884
Payroll taxes	49,878	49,878	46,232	3,646
Employee benefits	152,673	152,673	139,054	13,619
Memberships	12,616	12,616	1,810	10,806
Professional services	181,520	181,520	185,246	(3,726)
Supplies and maintenance	10,632	10,632	10,865	(233)
Vehicle expense	9,938	9,938	3,719	6,219
Insurance	33,095	33,095	21,173	11,922
Miscellaneous	55,055	22,092		
	- 2,000	2,000	10,538	(10,538) 2,000
Capital outlay	1,104,352	1,104,352	1,038,753	65,599
Total codes, planning and engineering Continued	1,104,302	1,104,302	1,030,733	צעכ,כס

## Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (GAAP Basis) and Actual General Fund For the Fiscal Year Ended June 30, 2023

	Budgeted	amounts	Actual	Variance from
	Original	Final	amounts	final budget
Expenditures				
Highways and streets				
Personnel costs	427,000	429,900	431,183	(1,283)
Payroll taxes	32,665	32,665	32,033	632
Employee benefits	154,939	154,939	104,492	50,447
Repairs and maintenance	52,366	52,366	40,668	11,698
Supplies	32,706	32,706	29,849	2,857
Street lighting and utilities	4,920	4,920	1,025	3,895
Insurance	20,670	20,670	20,382	288
Vehicle expense	16,856	16,856	19,484	(2,628)
Contractual services	40,565	40,565	9,150	31,415
Capital outlay	40,000	68,900	65,645	3,255
Total highways and streets	822,687	854,487	753,911	100,576
Total expenditures	7,774,646	8,353,362	7,580,826	772,536
Excess (deficiency) of revenues				
over expenditures	391,234	610	927,779	927,169
Other financing sources (uses)				
Transfers out	(932,500)	-	-	-
Change in fund balance	(541,266)	610	927,779	927,169
Fund balance, beginning of year Fund balance, end of year	8,828,889 <b>\$ 8,287,623</b>	8,828,889 <b>\$ 8,829,499</b>	8,828,889 <b>\$ 9,756,668</b>	\$ 927,169

## Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (GAAP Basis) and Actual Impact Fund For the Fiscal Year Ended June 30, 2023

	Budgeted amounts				Actual		Variance from		
		Original		Final		amounts		final budget	
Revenues									
Miscellaneous									
Licenses and permits	\$	1,380,000	\$	1,380,000	\$	793,288	\$	(586,712)	
Interest		20,000		20,000		114,240		94,240	
Total revenues		1,400,000		1,400,000		907,528		(492,472)	
Expenditures									
Capital outlay		2,400,000		2,400,000		414,247		1,985,753	
Excess (deficiency) of revenues over									
expenditures		(1,000,000)		(1,000,000)		493,281		(2,478,225)	
Fund balance, beginning of year		7,943,729		7,943,729		7,943,729			
Fund balance, end of year	\$	6,943,729	\$	6,943,729	\$	8,437,010	\$	(2,478,225)	

## Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (GAAP Basis) and Actual Facilities Tax Fund For the Fiscal Year Ended June 30, 2023

	Budgeted amounts			Actual		Variance from		
		Original		Final	amounts		final budget	
Revenues								
Licenses and permits Miscellaneous	\$	835,000	\$	835,000	\$	516,458	\$	(318,542)
Grants		960,000		960,000		-		(960,000)
Interest		14,700		14,700		102,771		88,071
Total revenues		1,809,700		1,809,700		619,229		(1,190,471)
Expenditures								
Debt service		370,000		370,000		378,436		(8,436)
Capital outlay		1,200,000		1,200,000		74,815		1,125,185
Total expenditures		1,570,000		1,570,000		453,251		1,116,749
Excess (deficiency) of revenues over expenditures		239,700		239,700		165,978		(73,722)
<b>Other Financing Sources (Uses)</b> Transfers out		-		(1,000,000)		(1,000,000)		-
Net change in fund balances		239,700		(760,300)		(834,022)		(73,722)
Fund balance, beginning of year		7,558,772		7,558,772		7,558,772		-
Fund balance, end of year	\$	7,798,472	\$	6,798,472	\$	6,724,750	\$	(73,722)

## **General Information**

The Town of Nolensville, Tennessee (the Town) was incorporated under the Private Act of the Tennessee General Assembly. The Town provides the following services, as authorized by its charter and duly passed ordinances: public safety, streets, public improvements, and general administrative services. The financial statements of the Town have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Town's accounting policies are described below.

## **Reporting Entity**

In evaluating the Town as a reporting entity, management follows all applicable GASB statements and has addressed all potential component units (traditionally separate reporting entities) for which the Town may be financially accountable and, as such, should be included within the Town's financial statements. The Town (the primary government) is financially accountable if it appoints a voting majority of the organization's governing board and (1) is able to impose its will on the organization, or (2) there is a potential for the organization to provide specific financial benefit to or impose specific financial burden on the Town. Additionally, the primary government is required to consider other organizations for which the nature and significance of their relationships with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The Town has no component units as of June 30, 2023.

## **Accounting Pronouncements**

The financial statements include government-wide financial statements prepared on the accrual basis of accounting and the economic measurement focus for all funds. The fund financial statements present information for individual major funds rather than by fund type. Nonmajor funds are presented in one column. The reporting includes the reporting of capital assets, infrastructure, and depreciation, the elimination of account groups, and the inclusion of management's discussion and analysis.

## **Government-wide and Fund Financial Statements**

## Government-wide Financial Statements

The Government-wide financial statements, the statement of net position and the statement of activities, report information on all of the nonfiduciary activities of the primary government. For the most, part the effect of the interfund activity has been removed from these statements. Government activities are normally supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (i) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (ii) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

## Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund revenues are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they become both measurable and collectable within the current period or soon enough thereafter to be used to pay liabilities of the current period. The government considers most governmental revenues as available if received within 60 days of year end. Expenditures are recorded generally when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, state shared revenues, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period, using the criteria specified in the paragraph above. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major funds:

## Governmental fund types:

The General Fund is the general operating fund of the Town. It is used to account for all financial resources of the general government, except those required to be accounted for in another fund.

The Capital Improvements Fund is used to account for planned infrastructure improvements and other capital expenditures intended to last for more than one year and having anticipated costs in excess of \$10,000. Vehicles are not included in the Capital Improvements Fund, except those acquired for public works and fire services, intended to last for more than one year, and having anticipated costs in excess of \$10,000

The Facilities Tax Fund is used to account for the Town's facility tax and expenditures related to the tax.

The Impact Fund is used to account for the Impact fee assessed on new developments.

#### **Cash and Cash Equivalents**

Cash and cash equivalents consist primarily of demand deposit accounts and amounts held by the State of Tennessee Local Government Investment Pool. When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed. When unrestricted funds are used the Town uses committed, assigned, then unassigned funds.

#### **Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as due from due to other funds (i.e., the current portion of interfund loans). Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available resources.

#### **Net Position Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted - net position and unrestricted - net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted - net position to have been depleted before unrestricted - net position is applied.

#### **Property Tax**

The Town's property tax is levied each October 1 on the assessed value listed as of the prior January 1 for all real and personal property located in the Town's legal boundaries. All Town taxes on real estate are declared to be a lien on such realty from January 1 of the year assessments are made.

Assessed values are established by the State of Tennessee at the following rates of appraised market value:

Public utility property	55%
Industrial and commercial property	
Real property	40%
Personal property	30%
Farm and residential property	25%

Taxes were levied at a rate of \$0.29 per \$100 of assessed valuation for the fiscal year ended June 30, 2023. Payments may be made during the period from October 1 through February 28 of the following year. Current tax collections of \$2,175,134 for the fiscal year ended June 30, 2023 were approximately 99% of the tax levy.

## **Capital Assets**

Capital assets, which include property, plant, and equipment, and infrastructure assets consisting of certain improvements other than buildings, including roads, bridges, streets and sidewalks, and drainage systems, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an individual cost of \$5,000 or more and an estimated useful life in excess of three years. All capital assets are valued at historical cost or estimated historical cost, if actual historical cost is not available. Donated capital assets are valued at their estimated fair value on the date donated. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Depreciation is provided over the estimated useful lives using the straight-line method.

The estimated useful lives are as follows:

Infrastructure	20 – 50 years
Buildings	10 – 50 years
Furniture and equipment	5 – 10 years

#### Estimates

The preparation of financial statements in conformity with US GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## **Credit Risk**

Financial instruments that potentially subject the Town to significant concentrations of credit risk consist principally of cash and accounts receivable. The Town places its cash with federally insured financial institutions, and institutions participating in the State collateral pool. With respect to accounts receivable, credit risk is dispersed across a large number of customers concentrated within one area of service.

#### **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental fund.

## **Budgets and Budgetary Accounting**

The Town follows these procedures in establishing the budgetary data reflected in the financial statements:

- a. Formal budgets are annually adopted and approved by the Town's Board of Commissioners for the General and Special Revenue Funds. These budgets are adopted on a basis consistent with US GAAP.
- b. The Board approves, by ordinance, total budget appropriations by department only. The Mayor is authorized to transfer budget amounts between line items within each department; however, any revisions that alter the total appropriations of any fund must be approved by the Board.
- c. The budget amounts shown in the financial statements are the final authorized amounts as amended during the year.

## **Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position and Balance Sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The government has deferred outflows related to its pension reporting.

In addition to liabilities, the Statement of Net Position and Balance Sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenues) until that time. The government has items that qualify for reporting in this category. Accordingly, the items are reported in the government-wide Statement of Net Position and the governmental funds balance sheet. These revenues are from the following sources: current and delinquent property taxes and various receivables for intergovernmental shared revenues, which do not meet the availability criteria in governmental funds. The Town also has deferred inflows related to pension reporting. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

## Reclassification

Certain prior year amounts in the notes to financial statements, and supplementary information have been reclassified to conform to the current year presentation.

## **Fund Balance**

Fund balances are reported in the following manner:

Nonspendable Fund Balance - This classification includes amounts that are: (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes terms that are not expected to be converted to cash, for example: inventories, prepaid amounts, and long-term notes receivable.

Restricted Fund Balance - This classification includes amounts that are restricted for specific purposes stipulated by external resource providers, constitutionally, or through enabling legislation. Restrictions may effectively be changed or lifted with the consent of resource providers.

Committed Fund Balance - This classification includes amounts that can only be used for the specific purposes determined by a formal action of the Town's highest level of decision-making authority, the Board of Commissioners. Commitments may be changed or lifted only by the Town taking the same formal action that imposed the constraint originally (for example: ordinance).

## **Fund Balance**

Assigned Fund Balance - This classification includes amounts intended to be used by the Town for specific purposes that are neither restricted nor committed. The Board of Commissioners and its designee, the Recorder, have the authority to assign amounts to be used for specific purposes. Assigned amounts also include all residual amounts in governmental funds (except negative amounts) that are not classified as nonspendable, restricted, or committed.

Unassigned Fund Balance - This fund balance is the residual classification for the general fund. It is also used to report negative fund balances in other governmental funds.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is depleted in the order of restricted, committed, assigned, and unassigned.

#### Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Town's participation in the Public Employee Retirement Plan of the Tennessee Consolidated Retirement System (TCRS), and additions to/deductions from the Town's fiduciary net position have been determined on the same basis as they are reported by the TCRS for the Public Employee Retirement Plan. For this purpose, benefits (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms of the Public Employee Retirement Plan of TCRS. Investments are reported at fair value.

#### **Other Post-employment Benefits (OPEB)**

For the year ended June 30, 2023, plan amendments were made that eliminated the OPEB liability.

#### **Government-wide Net Position**

Net position is a component of equity and is displayed in the following three components:

Net Investment in Capital Assets - Consists of capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds that are attributable to the acquisition, construction, or improvement of those assets; debt related to unspent proceeds or other restricted cash and investments are excluded from the determination.

Restricted - Consists of net position for which constraints are placed thereon by external parties, such as lenders, grantors, contributors, laws, regulations, or enabling legislation, including self-imposed legal mandates, less any related liabilities. The restrictions are evident from the classification titles.

Unrestricted - All other net position that does not meet the description of the above categories.

## Note 2. Cash and Cash Equivalents

The Town is authorized to invest funds in US treasury bills and notes, State of Tennessee Local Government Investment Pool and financial institution demand deposit accounts. During the year, the Town invested funds that were not immediately needed in savings accounts and investments in the State of Tennessee Local Government Investment Pool. Deposits in financial institutions are required by state statute to be secured and collateralized by the institutions. All deposits with financial institutions must be secured by one of two methods. One method involves financial institutions that participate in the bank collateral pool administered by the state treasurer. Participating banks determine the aggregate balance of their public fund accounts for the State of Tennessee and its political subdivisions. The amount of collateral required to secure these public deposits must equal at least 105% of the average daily balance of public deposits held. Collateral securities required to be pledged by the participating banks to protect their public fund accounts are pledged to the state treasurer on behalf of the bank collateral pool. The securities pledged to protect these accounts are pledged in the aggregate rather than against each account. The members of the pool may be required by agreement to pay an assessment to cover any deficiency. Under this additional assessment agreement, public fund accounts covered by the pool are considered to be insured for purposes of credit risk disclosure.

For deposits with financial institutions that do not participate in the bank collateral pool, state statutes require that all deposits be collateralized with collateral whose market value is equal to 105% of the uninsured amount of the deposits. The collateral must be placed by the depository bank in an escrow account in a second bank for the benefit of the Town. Cash and cash equivalents were adequately covered by federal depository insurance, insured by the depository bank's participation in the State of Tennessee Bank Collateral Pool, or collateralized by securities, pledged for deposits, held by an independent third-party financial institution under the terms of a safekeeping collateral agreement in the Town's name. Investment policies of the Town follow state law and bond requirements prohibiting investments that are not secured or insured by the US government.

## Note 3. Accounts Receivable

Accounts receivable at June 30, 2023 consist of the following:

Fund		Other			
Fund	go	vernment	Pro	operty taxes	Total
General fund	\$	773,203	\$	2,331,009	\$ 3,104,212
Other governmental funds		97,888		-	 97,888
Total accounts receivable	\$	871,091	\$	2,331,009	\$ 3,202,100

## Note 4. Capital Assets

The following is a summary of the changes in capital assets for the fiscal year ended June 30, 2023:

## **Governmental Activities**

	Beginning			Ending	
	balance	Increases	Decreases	Transfers	balance
Capital assets not					
being depreciated					
Land	\$ 1,678,560	\$ 13,080	\$-	\$ -	\$ 1,691,640
Construction in progress	168,710	2,249,007		-	2,417,717
	1,847,270	2,262,087	-	-	4,109,357
Capital assets being					
depreciated					
Buildings and improvements	4,474,881	135,135	-	-	4,610,016
Furniture	61,762	-	-	-	61,762
Machinery and equipment	2,434,661	416,626	-	-	2,851,287
Infrastructure	15,004,161			-	15,004,161
	21,975,465	551,761	-	-	22,527,226
Less:					
Accumulated depreciation	(5,724,519)	(1,259,967)		-	(6,984,486)
Governmental activities					
capital assets, net	\$ 18,098,216	\$ 1,553,881	\$-	\$-	\$ 19,652,097

Depreciation expense was charged to functions/programs of the primary government as follows:

General fund	
Police department	\$ 228,766
Fire department	114,863
General government	119,466
Highways and streets	796,872
Total	\$ 1,259,967

## Note 5. Risk Management

The Town is exposed to various risks of general liability and property and casualty losses. The Town has decided it is more economically feasible to be in a public entity risk pool than to purchase commercial insurance for general liability and property and casualty coverage. The Town participates in the Public Entity Partners (PEP), which is a public entity risk pool established by the Tennessee Municipal League, an association of member cities. The Town pays an annual premium to the PEP for its general liability and property and casualty insurance coverage. The pool reinsures through commercial insurance companies. The Town has not had claims in excess of insurance coverage during the last three years.

## Note 6. Long-term Debt

## **Direct Borrowings**

The following schedule reflects the changes in general long-term debt, for the fiscal year ending June 30, 2023.

	Balance July 1, 2022		A	dditions	Re	tirements	Balance June 30, 2023	
Recreation center loan	\$	1,440,000	\$	-	\$	90,000	\$	1,350,000
Building construction loan		2,819,000		_		145,000		2,674,000
Total	\$	4,259,000	\$	-	\$	235,000	\$	4,024,000

Principal and interest requirements to maturity on all outstanding long-term-debt as of June 30, 2023 are as follows:

Year ending June 30,	Principal	Interest		
2024	\$ 248,000	\$ 140,438		
2025	260,000	131,783		
2026	273,000	122,709		
2027	286,000	113,181		
2028	299,000	103,199		
2029 – 2033	1,731,000	348,896		
2034 – 2036	 927,000	 60,168		
Totals	\$ 4,024,000	\$ 1,020,374		

The above bonds payable contain provisions that, in the event of default, the lender can use any remedy allowed by state or federal law to collect amounts due.

## Note 7. Compensated Absences

## **Governmental Activities**

Other long-term obligations activity for the year ended June 30, 2023 was as follows:

	Beginning balance		Additions		Reductions		Ending balance		Due within one year	
Compensated absences	\$	160,625	\$	166,846	\$	126,498	\$	200,973	\$	200,973

# Note 8. Pension Plan

# **General Information about the Pension Plan**

### Plan Description

Employees of the Town are provided a defined benefit pension plan through the Public Employee Retirement Plan, an agent multiple-employer pension plan administered by the TCRS. The TCRS was created by state statute under *Tennessee Code Annotated*, Title 8, Chapters 34-37. The TCRS Board of Trustees is responsible for the proper operation and administration of the TCRS. The Tennessee Treasury Department, an agency in the legislative branch of state government, administers the plans of the TCRS. The TCRS issues a publicly available financial report that can be obtained at *https://treasury.tn.gov/Retirement/Boards-and-Governance/Reporting-and-Investment-Policies*.

# **Benefits** Provided

*Tennessee Code Annotated*, Title 8, Chapters 34-37, establishes the benefit terms and can be amended only by the Tennessee General Assembly. The chief legislative body may adopt the benefit terms permitted by statute. Members are eligible to retire with an unreduced benefit at age 60 with 5 years of service credit or after 30 years of service credit regardless of age. Benefits are determined by a formula using the member's highest five consecutive year average compensation and the member's years of service credit. Reduced benefits for early retirement are available at age 55 and vested. Members vest with five years of service credit. Service-related disability benefits are provided regardless of length of service. Five years of service is required for nonservice-related disability eligibility. The service-related and nonservice-related disability benefits are determined in the same manner as a service retirement benefit but are reduced 10% and include projected service credits. A variety of death benefits are available under various eligibility criteria.

Member and beneficiary annuitants are entitled to automatic cost of living adjustments (COLAs) after retirement. A COLA is granted each July for annuitants retired prior to the 2nd of July of the previous year. The COLA is based on the change in the consumer price index (CPI) during the prior calendar year, capped at 3.00% and applied to the current benefit. No COLA is granted if the change in the CPI is less than 0.50%. A 1.00% COLA is granted if the CPI change is between 0.50% and 1.00%. A member who leaves employment may withdraw their employee contributions, plus any accumulated interest.

# Employees Covered by Benefit Terms

At the measurement date of June 30, 2022, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	5
Inactive employees entitled to but not yet receiving benefits	35
Active employees	48
Total employees	88

# Note 8. Pension Plan

# **General Information about the Pension Plan**

### Contributions

Contributions for employees are established in the statutes governing the TCRS and may only be changed by the Tennessee General Assembly. Employees contribute 5.00% of salary. The Town makes employer contributions at the rate set by the Board of Trustees as determined by an actuarial valuation. For the year ended June 30, 2023, employer contributions for the Town were \$275,576, based on a rate of 7.15% of covered payroll. By law, employer contributions are required to be paid. The TCRS may intercept the Town's state shared taxes if required employer contributions are not remitted. The employer's actuarially determined contribution (ADC) and member contributions are expected to finance the costs of benefits earned by members during the year, the cost of administration, as well as an amortized portion of any unfunded liability.

# **Net Pension Liability (Asset)**

The Town's net pension liability (asset) was measured as of June 30, 2022, and the total pension liability (asset) used to calculate net pension liability (asset) was determined by an actuarial valuation as of that date.

# Actuarial Assumptions

The total pension liability as of the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25%
Salary increases	Graded salary ranges from 8.72% to 3.44% based on age, including
	inflation, averaging 4.00%
Investment rate of return	6.75%, net of pension plan investment expenses, including inflation
Cost-of-living adjustment	2.125%

Mortality rates were based on actual experience including an adjustment for some anticipated improvement.

The actuarial assumptions used in the June 30, 2022 actuarial valuation were based on the results of an actuarial experience study performed for the period July 1, 2016 through June 30, 2020. The demographic assumptions were adjusted to more closely reflect actual and expected future experience.

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees in conjunction with the June 30, 2020, actuarial experience study. A blend of future capital market projections and historical market returns was used in a building-block method in which a best estimate of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) is developed for each major asset class. These best estimates are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation of 2.25%.

# **Town of Nolensville, Tennessee** Notes to Financial Statements For the Fiscal Year Ended June 30, 2023

# Note 8. Pension Plan

# **Net Pension Liability (Asset)**

# Actuarial Assumptions

The best estimates of geometric real rates of return and the TCRS investment policy target asset allocation for each major asset class are summarized in the following table:

	Long-term	
	expected real	Target
Asset class	rate of return	allocation
US equity	4.88%	31%
Developed market international equity	5.37%	14%
Emerging market international equity	6.09%	4%
Private equity and strategic lending	6.57%	20%
US fixed income	1.20%	20%
Real estate	4.38%	10%
Short-term securities	0.00%	1%
		100%

The long-term expected rate of return on pension plan investments was established by the TCRS Board of Trustees as 6.75%, based on a blending of the factors described above.

# Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current rate and that contributions from the Town will be made at the ADC rate pursuant to an actuarial valuation in accordance with the funding policy of the TCRS Board of Trustees and as required to be paid by state statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Notes to Financial Statements For the Fiscal Year Ended June 30, 2023

# Note 8. Pension Plan

# **Changes in Net Pension Liability (Asset)**

	Τ	otal pension liability (a)	Plar	n fiduciary net position (b)	let pension bility (asset) (a-b)
Balance, June 30, 2021	\$	2,827,986	\$	2,269,515	\$ 558,471
Service cost		164,017		-	164,017
Interest		200,389		-	200,389
Differences between expected and					
actual experience		365,503		-	365,503
Changes in assumptions		-		-	-
Contributions, employer		-		216,432	(216,432)
Contributions, employees		-		154,595	(154,595)
Net investment income		-		(92,942)	92,942
Benefit payments, including refunds					
and contributions		(46,555)		(46,555)	-
Administrative expenses		-		(4,615)	 4,615
Net change		683,354		226,915	 456,439
Balance, June 30, 2022	\$	3,511,340	\$	2,496,430	\$ 1,014,910

# Sensitivity of Net Pension Liability to Changes in the Discount Rate

The following represents the net pension liability calculated using the stated discount rate, as well as what the net pension liability would be if it were calculated using a discount rate that is 1.00% lower or 1.00% higher than the current rate:

		% Decrease (5.75%)	С	urrent rate (6.75%)	1% Increase (7.75%)			
Net pension liability (asset)	\$	1,638,576	\$	1,014,910	\$	515,469		

### Pension Expense (Income) and Deferred Inflows/Outflows of Resources Related to Pensions

Pension Expense

For the year ended June 30, 2023, the Town recognized pension expense of \$229,616.

# Note 8. Pension Plan

# Pension Expense (Income) and Deferred Inflows/Outflows of Resources Related to Pensions

Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended June 30, 2023, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	ο	Deferred utflows of resources	 rred inflows of esources
Differences between expected and actual experience Net difference between projected and actual	\$	754,330	\$ 58,349
earnings on pension plan investments		26,566	-
Changes in assumptions		203,319	-
Contributions subsequent to the measurement date		275,576	 -
	\$	1,259,791	\$ 58,349

The amount shown above for "contributions subsequent to the measurement date" will be recognized as a reduction (increase) to net pension liability (asset) in the following measurement period.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

\$ 179,087
145,678
138,882
211,117
159,731
91,371
\$

In the table shown above, positive amounts will increase pension expense while negative amounts will decrease pension expense.

# Note 9. Deferred Compensation Plans

The City offers its employees, depending on date of hire and certain eligibility factors, IRC 457(b) and IRC 401(k) deferred compensation plans administered by TCRS. The City has determined that none of its defined contribution pension plans are fiduciary component units or fiduciary activities of the government.

# 401(k) Plan

On July 9, 2015, the City began participation in the State of Tennessee Deferred Compensation Plan II - 401(k) (the 401k plan), created in accordance with Internal Revenue Code (IRC) Section 401(k), which covers substantially all employees providing services to the City. Employees may defer a portion of their gross pay to a maximum amount allowable under current Internal Revenue Service (IRS) regulations each year. The plan is administered by the State of Tennessee, Department of the Treasury. There were no plan forfeitures for the year ended June 30, 2023. The City does not make matching or non-matching contributions to the plan.

# 457 Plan

On July 9, 2015, the City began participation in the State of Tennessee Deferred Compensation Plan I - 457(b), created in accordance with IRC Section 457(b), which covers substantially all employees providing services to the City. Employees may defer a portion of their gross pay to a maximum amount allowable under current IRS regulations each year. The plan is administered by the State of Tennessee, Department of the Treasury. There were no plan forfeitures for the year ended June 30, 2023. The City does not make matching or non-matching contributions to the plan.

# Note 10. Commitments and Contingencies

# Litigation

A suit was filed against the Town by various home builders in December of 2023 claiming the Town's assessment of impact fees is illegal after a charter change. The Town plans to contest the claim and seek a declaration that it may continue to impose the impact fees. While the Town cannot predict the outcome of the suit, the Town believes the chance of an unfavorable outcome is more than remote but less than likely. Accordingly, no provision for any contingent liabilities that may result has been made in the financial statements.

The Town is involved in potential claims in the normal course of business. As of June 30, 2023, the Town cannot predict the outcome of the potential claims (which are covered under the Town's insurance policy). Accordingly, no provision for any contingent liabilities that may result has been made in the financial statements. Management believes that losses resulting from these matters, if any, would not have a material effect on the financial position of the Town.

# **Construction Contracts**

The Town's construction contracts at June 30, 2023 totaled approximately \$11,212,000 and were approximately 10% complete.

# Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability for the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time; however, the Town's management expects such amounts, if any, to be immaterial.

# Note 11. Related Party

The Town is an associated municipality of Public Entity Partners (PEP). PEP is a public entity risk pool organized as a not-for-profit, tax exempt corporation under the Tennessee Governmental Tort Liability Act. PEP provides workers' compensation, liability and property insurance, and risk management services to participating governmental entities in Tennessee. PEP is governed by a nine-member board of directors. A town commissioner presently serves as the director of communications and research/corporate secretary of PEP, and the town manager presently serves on the PEP Board of Directors.

For the year ended June 30, 2023, PEP provided workers' compensation, liability, and property insurance for the Town. The Town's expenses related to these insurance agreements totaled approximately \$405,000 for the year ended June 30, 2023.

# Note 12. Subsequent Events

On August 11, 2023, the City issued \$9,460,000 of General Obligation Bonds, Series 2023 for use in the financing of public works projects.

**Required Supplementary Information** 

Schedules of Changes in Net Pension Liability (Asset) and Related Ratios Based on Participation in the Public Employee Pension Plan of the TCRS Last 10 Fiscal Years

	2022	2021	2020		2019	2018	2017	2016	2015	2014
Total Pension Liability										
Service cost	\$ 164,017	\$ 115,546	\$ 88,128	\$	106,756	\$ 90,337	\$ 79,198	\$ 68,656	\$ 44,681	\$ 42,778
Interest	200,389	146,153	122,505		120,871	102,794	87,572	67,215	57,205	45,363
Changes in benefit terms	-	-	-		-	-	-	-	-	-
Differences between actual and										
expected experience	365,503	407,552	127,343		(136,149)	89,897	78,819	150,790	18,960	78,351
Changes in assumptions	-	279,324	-		-	-	26,589	-	-	-
Benefit payments, including refunds of										
employee contributions	 (46,555)	 (41,899)	 (36,517 <u>)</u>	-	(64,104)	 (36,111)	 (30,099 <u>)</u>	 (21,455 <u>)</u>	 (1,259)	 (19,734)
Net change in total pension liability	683,354	906,676	301,459		27,374	246,917	242,079	265,206	119,587	146,758
Total pension liability, beginning of year	 2,827,986	 1,921,310	 1,619,851		1,592,477	 1,345,560	 1,103,481	 838,275	 718,688	 571,930
Total pension liability, end of year (a)	3,511,340	2,827,986	1,921,310		1,619,851	1,592,477	1,345,560	1,103,481	838,275	718,688
Plan Fiduciary Net Position										
Contributions, employer	216,432	140,883	104,658		98,195	77,149	45,436	22,272	16,345	24,710
Contibutions, employees	154,595	100,631	74,756		64,687	54,868	46,939	44,902	32,955	28,079
Net investment income	(92,942)	445,244	73,601		94,625	90,106	102,643	22,047	23,459	102,339
Benefit payments, including refunds										
of employee contributions	(46,555)	(41,899)	(36,517)		(64,104)	(36,111)	(30,099)	(21,455)	(1,259)	(19,734)
Administrative expenses	(4,615)	(2,988)	(2,529)		(2,287)	(2,099)	(1,565)	(1,320)	(689)	(474)
Other	 -	 -	 -		-	 -	 -	 -	 -	 -
Net change in plan fiduciary net position	226,915	641,871	213,969		191,116	183,913	163,354	66,446	70,811	134,920
Plan fiduciary net position, beginning of year	 2,269,515	 1,627,644	 1,413,675		1,222,559	 1,038,646	 875,292	 808,846	 738,035	 603,115
Plan fiduciary net position, end of year (b)	2,496,430	2,269,515	1,627,644		1,413,675	1,222,559	1,038,646	875,292	808,846	738,035
Net pension liability (asset), end of year (a - b)	\$ 1,014,910	\$ 558,471	\$ 293,666	\$	206,176	\$ 369,918	\$ 306,914	\$ 228,189	\$ 29,429	\$ (19,347)
Plan fiduciary net position as a percentage										
of total pension liability	71.10%	80.25%	84.72%		87.27%	76.77%	77.19%	79.32%	96.49%	102.69%
Covered payroll	\$ 3,091,892	\$ 2,012,615	\$ 1,495,115	\$	1,293,748	\$ 1,091,821	\$ 938,764	\$ 898,048	\$ 659,088	\$ 561,578
Net pension liability (asset) as a percentage of										
covered payroll	32.82%	27.75%	19.64%		15.94%	33.88%	32.69%	25.41%	4.47%	-3.45%

#### Notes to Schedules

Changes of Assumptions.

In 2021, amounts reported as changes of assumptions resulted from changes to the inflation rate, investment rate of return, cost-of-living adjustment, and mortality improvements.

In 2017, amounts reported as changes of assumptions resulted from changes to the inflation rate, investment rate of return, cost-of-living adjustment, salary growth

and mortality improvements.

GASB 68 requires this data to be presented as part of a 10-year schedule, but it is not required to be presented retroactively prior to the implementation date of GASB 68. Years will be added to this schedule until 10 years of information are available. Please refer to previously supplied data from TCRS GASB website for prior years' data, if needed.

#### Schedules of Contributions Based on Participation in the Public Employee Pension Plan of the TCRS Last 10 Fiscal Years

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Actuarially determined contribution Contributions in relation to the	\$ 275,576	\$ 211,176	\$ 137,462	\$ 102,116	\$ 98,195	\$ 72,169	\$ 45,436	\$ 22,272	\$ 16,345	\$ 24,710
actuarially determined contribution	275,576	216,427	140,883	104,658	98,195	77,149	45,436	22,272	16,345	24,710
Contribution deficiency (excess)	\$ -	\$ (5,251)	\$ (3,421)	\$ (2,542)	\$ -	\$ (4,980)	\$ -	\$ -	\$ -	\$ -
Covered-employee payroll	\$ 3,854,210	\$ 3,091,892	\$ 2,012,615	\$ 1,495,115	\$ 1,293,748	\$ 1,091,821	\$ 938,764	\$ 898,048	\$ 659,088	\$ 561,578
Contributions as a percentage of covered-employee payroll	7.15%	7.00%	7.00%	7.00%	7.59%	7.07%	4.84%	2.48%	2.48%	4.40%

#### **Notes to Schedules**

GASB 68 requires this data to be presented as part of a 10-year schedule, but it is not required to be presented retroactively prior to the implementation date of GASB 68. Years will be added to this schedule until 10 years of information is available. Please refer to previously supplied data from TCRS GASB website for prior years' data, if needed.

Methods and assumptions used to determine contribution rates:

Valuation date	Actuarially determined contribution rates for the year ended June 30, 2023 were calculated based on the June 30, 2021 actuarial valuation.
Actuarial cost method	Entry age normal
Amortization method	Level dollar, closed (not to exceed 20 years)
Remaining amortization period	Varies by year
Asset valuation	10-year smoothed, within a 20.00% corridor to market value
Inflation	2.25%
Salary increases	Graded salary ranges from 8.72% to 3.44%, based on age, including inflation, averaging 4.00%
Investment rate of return	6.75%, net of investment expense, including inflation
Retirement age	Pattern of retirement determined by experience study
Mortality	Customized table based on actual experience, including adjustment for some anticipated improvement
Cost-of-living adjustments	2.125%

Changes in Assumptions

In 2021, the following assumptions were changed: decreased inflation rate from 2.50% to 2.25%; decreased investment rate of return from 7.25% to 6.75%; decreased cost-of-living adjustment from 2.25% to 2.125%; and modified mortality assumptions.

In 2017, the following assumptions were changed: decreased inflation rate from 3.00% to 2.50%; decreased the investment rate of return from 7.50% to 7.25%, decreased the cost-of-living adjustment from 2.50% to 2.25%; decreased salary growth graded ranges from an average of 4.25% to an average of 4.00%; and modified mortality assumptions.

# Schedules of Changes in Total OPEB Liability and Related Ratios Last 10 Fiscal Years

	2023	2022	2021	2020	2019	2018
Total OPEB Liability						
Service cost	\$ 9,197	\$ 9,858	\$ 6,824	\$ 6,390	\$ 3,234	\$ 3,368
Interest	641	781	897	1,632	1,371	1,053
Changes of benefit terms	-	-	-	-	-	-
Differences between actual and						
expected experience	(30,241)	(8,145)	(3,224)	(28,887)	(2,962)	-
Changes in assumptions	-	(7,274)	2,553	1,015	1,845	(1,782)
Benefit payments, net	 (139)	 (338)	 (237)	(6)	 (127)	 -
Net change in total OPEB liability	(20,542)	(5,118)	6,813	(19,856)	3,361	2,639
Total OPEB liability, beginning of year	 20,542	 25,660	 18,847	38,703	 35,342	 32,703
Total OPEB liability, end of year	-	 20,542	25,660	 18,847	38,703	35,342
Estimated covered-employee payroll	\$ 2,245,766	\$ 1,801,580	\$ 1,144,257	\$ 1,293,748	N/A	N/A
Total OPEB liability as a percentage of covered-employee payroll	0.00%	1.14%	2.24%	1.46%	N/A	N/A

# Notes to Schedules

The amounts reported for each fiscal year were determined as of the prior fiscal year-end.

Plan amendments were made in FY23 that eliminated the total OPEB liability.

GASB 68 requires this data to be presented as part of a 10-year schedule, but it is not required to be presented retroactively prior to the implementation date of GASB 68. Years will be added to this schedule until 10 years of information is available.

There are no assets accumulating in a trust related to this OPEB plan that meet the criteria in paragraph 4 of GASB 75.

Supplementary Information

**Town of Nolensville, Tennessee** Combining Balance Sheet Nonmajor Governmental Funds June 30, 2023

	St	ate Street Aid		Drug Fund	9	Facilities School Tax		Total		
<b>Assets</b> Cash and cash equivalents Receivables, net Total assets	\$ 	836,082 82,142 <b>918,224</b>	\$ <b>\$</b>	5,516 - <b>5,516</b>	\$ <b>\$</b>	989,312 15,746 <b>1,005,058</b>	\$ <b>\$</b>	1,830,910 97,888 <b>1,928,798</b>		
<b>Liabilities</b> Accounts payable Total liabilities	<u>\$</u>	<u>28</u> 28	<u>\$</u>		• <u>\$</u>		<u>\$</u>	28 28		
<b>Fund Balances</b> Restricted Total liabilities, deferred inflows of resources, and fund balances	\$	918,196 <b>918,224</b>	\$	5,516 <b>5,516</b>	\$	1,005,058 <b>1,005,058</b>	\$	1,928,770 <b>1,928,798</b>		

# Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds For the Fiscal Year Ended June 30, 2023

	State Street Aid		Drug Fund	S	Facilities chool Tax	Total
Revenues						
Intergovernmental	\$	480,411	\$ -	\$	-	\$ 480,411
Licenses and permits		-	-		94,967	94,967
Fines and fees		-	1,413		-	1,413
Miscellaneous		10,131	 71		13,140	 23,342
Total revenues		490,542	1,484		108,107	600,133
Expenditures Current						
Highway and streets Capital outlays		94,607	-		-	94,607
Highway and streets		201,803	-		-	201,803
Facilities school tax fund		-	 -		-	 -
Total expenditures		296,410	-		-	296,410
Net change in fund balances		194,132	1,484		108,107	303,723
Fund balances, beginning of year		724,064	 4,032		896,951	 1,625,047
Fund balances, end of year	\$	918,196	\$ 5,516	\$	1,005,058	\$ 1,928,770

# Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget (GAAP Basis) and Actual State Street Aid Fund For the Fiscal Year Ended June 30, 2023

	Budgeted amounts					Actual		ance from
	(	Original		Final	amounts		fina	al budget
Revenues								
Intergovernmental								
Gas .03 tax	\$	75,000	\$	75,000	\$	71,209	\$	(3,791)
Gas 1989 tax		40,000		40,000		38,564		(1,436)
Gas 2017 tax		125,000		125,000		124,219		(781)
Gasoline and motor fuel		259,000		259,000		246,419		(12,581)
Interest		5,000		5,000		10,131		5,131
Total revenues		504,000		504,000		490,542		(13,458)
Expenditures								
Streets								
Street lighting		6,000		6,000		4,960		1,040
Repairs and maintenance		80,000		80,000		89,647		(9,647)
Capital outlay		298,000		298,000		201,803		96,197
Total expenditures		384,000		384,000		296,410		87,590
Excess (deficiency) of revenues over								
expenditures		120,000		120,000		194,132		74,132
Fund balance, beginning of year		724,064		724,064		724,064		-
Fund balance, end of year	\$	844,064	\$	844,064	\$	918,196	\$	74,132

# Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget (GAAP Basis) and Actual Drug Fund For the Fiscal Year Ended June 30, 2023

	Budgeted amounts					Actual	Variance from		
	0	riginal	Final		amounts		final budget		
Revenues									
Fines	\$	500	\$	500	\$	1,413	\$	913	
Interest		15		15		71		56	
Total revenues		515		515		1,484		969	
Expenditures									
Supplies		-		-		-		-	
Excess (deficiency) of revenues over									
expenditures		515		515		1,484		969	
Fund balance, beginning of year		4,032		4,032		4,032		-	
Fund balance, end of year	\$	4,547	\$	4,547	\$	5,516	\$	969	

# Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget (GAAP Basis) and Actual Facilities School Tax Fund For the Fiscal Year Ended June 30, 2023

	Budgeted amounts					Actual	Variance from		
	Original			Final		amounts	final budget		
Revenues									
Miscellaneous									
Licenses and permits	\$	130,000	\$	130,000	\$	94,967	\$	(35,033)	
Interest		5,000		5,000		13,140		8,140	
Total revenues		135,000		135,000		108,107		(26,893)	
Expenditures									
Capital outlay		-		-		-		-	
Excess (deficiency) of revenues over									
expenditures		135,000		135,000		108,107		(26,893)	
Fund balance, beginning of year		896,951		896,951		896,951		-	
Fund balance, end of year	\$	1,031,951	\$	1,031,951	\$	1,005,058	\$	(26,893)	

Schedule of Changes in Property Taxes Receivable For the Fiscal Year Ended June 30, 2023

Tax year	E	Beginning balance	Property ax levied	A	nticipated levy	oatements and ljustments	c	collections	Ending balance
2023	\$	-	\$ -	\$	2,310,874	\$ -	\$	-	\$ 2,310,874
2022		2,189,144	2,189,144		(2,184,886)	-		(2,175,134)	18,268
2021		14,888	-		-	-		(14,447)	441
2020		926	-		-	-		(431)	495
2019		207	(32)		175				
2018		428	-		-	-	-		428
2017		116			-	116			
2016		102	-		-	-		-	102
2015		70	-		-	-		-	70
2014		10	-		-	-		-	10
2013		30	-		-	-		-	30
2012		48	 -		-	 (48)		-	 -
	\$	2,205,969	\$ 2,189,144	\$	125,988	\$ (48)	\$	(2,190,044)	2,331,009
						I	_ess	: allowance	 (20,135)
						I	Vet		\$ 2,310,874

All uncollected delinquent taxes have been filed with the clerk and master.

# Schedule of Debt Service Requirements **Governmental Activities**

June 30, 2023

The Public Building Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2017 (Town of Nolensville Refunding Loan)					Authority of arksville, TN, Local Govern rogram Bond	f the ( Varianmen d, Ser	City of able Rate It Loan ies 2014	Totals				
	Principal	I	nterest		Principal	I	nterest	Principal			Interest	
\$	153,000 160,000 168,000 176,000 183,000 192,000 202,000 212,000	\$	93,323 87,983 82,399 76,536 70,393 64,007 57,306 50,256	\$	95,000 100,000 105,000 110,000 116,000 121,000 127,000 134,000	\$	47,115 43,800 40,310 36,645 32,806 28,758 24,535 20,102	\$	248,000 260,000 273,000 286,000 299,000 313,000 329,000 346,000	\$	140,438 131,783 122,709 113,181 103,199 92,765 81,841 70,358	
_	222,000 234,000 245,000 257,000 270,000	<u>_</u>	42,857 35,109 26,943 18,392 9,423		140,000 147,000 155,000 - - -	<u>_</u>	15,426 10,540 5,410 - -	<u>_</u>	362,000 381,000 400,000 257,000 270,000	<u>_</u>	58,283 45,649 32,353 18,392 9,423 <b>1,020,374</b>	
	P	Authority o Clarksville, TN Local Gover Program Bon (Town of I Refundin Principal \$ 153,000 160,000 168,000 168,000 176,000 183,000 202,000 212,000 212,000 222,000 234,000 245,000 257,000 270,000	Authority of the Clarksville, TN, Vari Local Governmer Program Bond, Ser (Town of Nolen Refunding Lo Principal I \$ 153,000 \$ 160,000 168,000 176,000 183,000 192,000 202,000 212,000 212,000 222,000 234,000 257,000 270,000	Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2017 (Town of Nolensville Refunding Loan)         Principal       Interest         \$ 153,000       \$ 93,323         160,000       87,983         168,000       82,399         176,000       76,536         183,000       70,393         192,000       64,007         202,000       57,306         212,000       50,256         222,000       42,857         234,000       35,109         245,000       26,943         257,000       18,392         270,000       9,423	Authority of the City of         Clarksville, TN, Variable Rate         Local Government Loan       Cl         Program Bond, Series 2017       P         (Town of Nolensville       P         Refunding Loan)       ("         Principal       Interest         \$ 153,000 $93,323$ \$         160,000 $87,983$ 168,000 $82,399$ 176,000       76,536       183,000       70,393         192,000       64,007       202,000       57,306         212,000       50,256       222,000       42,857         234,000       35,109       245,000       26,943         257,000       18,392       270,000       9,423	Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2017 (Town of Nolensville Refunding Loan)         The Public Authority of Clarksville, TN, Local Govern Program Bond (Town of Nolensville Refunding Loan)           Principal         Interest         Principal           \$ 153,000         \$ 93,323 160,000         \$ 95,000 87,983           168,000         82,399 105,000         100,000 176,000           183,000         70,393 116,000         110,000 121,000           202,000         57,306 127,000         121,000 222,000           212,000         50,256 134,000         134,000 245,000           245,000         26,943 155,000         155,000           257,000         18,392 9,423         -	Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2017 (Town of Nolensville Refunding Loan)         The Public Buil Authority of the Clarksville, TN, Variable Clarksville, TN, Variable Refunding Loan)           Principal         Interest         Program Bond, Series (Town of Nolensville Refunding Loan)         Principal         Interest           \$ 153,000         \$ 93,323         \$ 95,000         \$ 160,000         \$ 87,983         \$ 100,000           \$ 153,000         \$ 93,323         \$ 95,000         \$ 168,000         \$ 2,399         \$ 105,000           \$ 153,000         \$ 93,323         \$ 95,000         \$ 100,000         \$ 100,000           \$ 153,000         \$ 2,300         \$ 2,300         \$ 2,300         \$ 100,000         \$ 100,000           \$ 222,000         \$ 245,000         \$ 26,943         \$ 155,000         \$ 257,000         \$ 257,000	Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2017 (Town of Nolensville Refunding Loan)         The Public Building Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2014 (Town of Nolensville Refunding Loan)           Principal         Interest         Principal         Interest           \$ 153,000         \$ 93,323         \$ 95,000         \$ 47,115           160,000         87,983         100,000         43,800           168,000         82,399         105,000         40,310           176,000         76,536         110,000         36,645           183,000         70,393         116,000         32,806           192,000         64,007         121,000         28,758           202,000         57,306         127,000         24,535           212,000         50,256         134,000         20,102           222,000         42,857         140,000         15,426           234,000         35,109         147,000         10,540           245,000         26,943         155,000         5,410           257,000         18,392         -         -           270,000         9,423         -         -	Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2017 (Town of Nolensville Refunding Loan)       The Public Building Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2014 (Town of Nolensville Loan)         Principal       Interest       Principal       Interest         \$ 153,000       \$ 93,323       \$ 95,000       \$ 47,115       \$ 160,000       \$ 87,983       \$ 100,000       \$ 47,115       \$ \$ 168,000       \$ 82,399       \$ 105,000       40,310       \$ 40,310         176,000       76,536       110,000       36,645       \$ 183,000       116,000       32,806         192,000       64,007       121,000       28,758       \$ 202,000       50,256       134,000       20,102         222,000       42,857       140,000       15,426       \$ 234,000       35,109       147,000       10,540         257,000       18,392       -       -       -       -       -	Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2017 (Town of Nolensville Refunding Loan)         The Public Building Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2014 (Town of Nolensville Loan)         To           Principal         Interest         Principal         Interest         Principal         To           \$ 153,000         \$ 93,323         \$ 95,000         \$ 47,115         \$ 248,000           160,000         87,983         100,000         43,800         260,000           168,000         82,399         105,000         40,310         273,000           176,000         76,536         110,000         36,645         286,000           183,000         70,393         116,000         32,806         299,000           202,000         57,306         127,000         24,535         329,000           212,000         50,256         134,000         20,102         346,000           234,000         35,109         147,000         10,540         381,000           245,000         26,943         155,000         5,410         400,000           257,000         18,392         -         -         257,000           270,000         9,423         -         -<	Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2017 (Town of Nolensville Refunding Loan)         The Public Building Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2014 (Town of Nolensville Loan)         Totals           Principal         Interest         Principal         Interest         Principal           \$ 153,000         \$ 93,323         \$ 95,000         \$ 47,115         \$ 248,000         \$ 160,000         \$ 87,983         \$ 00,000         43,800         260,000           168,000         82,399         105,000         40,310         273,000         \$ 133,000         70,393         116,000         32,806         299,000           192,000         64,007         121,000         28,758         313,000         202,000         57,306         127,000         24,535         329,000           212,000         50,256         134,000         15,426         362,000         381,000           245,000         26,943         155,000         5,410         400,000         257,000         28,753         327,000	

Both loans have variable interest rates.

**Town of Nolensville, Tennessee** Schedule of Changes in Long-term Debt by Individual Issue For the Fiscal Year Ended June 30, 2023

Description of Indebtedness	Original amount of issue	Interest rate	Date of issue	Last maturity date	Outstanding July 1, 2022	lssued during period	Paid and/or matured during period	Refunded during period	Outstanding June 30, 2023
Governmental Activities Notes payable									
The Public Building Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2014 (Town of Nolensville Loan)	\$ 2,025,000	variable (SIFMA +85 BPS)	4/15/14	6/1/34	\$ 1,440,000	\$-	\$ 90,000	\$-	\$ 1,350,000
The Public Building Authority of the City of Clarksville, TN, Variable Rate Local Government Loan Program Bond, Series 2017 (Town of Nolensville Refunding Loan) Total notes payable	\$ 3,450,580	variable (SIFMA +85 BPS)	5/12/17	6/1/36	2,819,000 \$ 4,259,000	<u>-</u> \$ -	145,000 <b>\$ 235,000</b>	<u>-</u> \$ -	2,674,000 <b>\$ 4,024,000</b>

Schedule of Expenditures of Federal Awards and State Financial Assistance For the Year Ended June 30, 2023

Grantor / Pass-through Grantor	Program name	Assistand listing	e Contract number	Ехр	enditures
Federal Awards Department of Transportation/ Tennessee Department of Safety and Homeland Security	<u>Highway Safety Cluster</u> State and Community Highway Safety	20.600	Z22THS215 Total Highway Safety Cluster	<u>\$</u>	40,000 40,000
Department of Homeland Security / Tennessee Emergency Management Agency Total federal awards	Disaster Grants-Public Assistance (Presidentially Declared Disasters)	97.036	FEMA-4514-DR-TN		7,463 47,463
<b>State Financial Assistance</b> Tennessee Department of Transportation Tennessee Arts Commission Tennessee Department of Wildlife Resources Total federal awards and state financial assistance	Rural roads Greater Nashville Regional Council Grant Tennessee Aquatic Stream Clean Grant	N/A N/A N/A	N/A ABC-2206-16316 N/A	\$	28,564 1,750 <u>788</u> <b>78,565</b>

#### Notes

### Note 1. Basis of Presentation

This schedule of expenditures of federal awards and state financial assistance summarizes the expenditures of the City under programs of the federal and state governments for the year ended June 30, 2023. The information in this schedule is presented in accordance with the requirements of Title 2 US Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, change in net position, or cash flows of the City. Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

### Note 2. Indirect Cost Rate

The City has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

#### Note 3. FEMA/TEMA Expenditures Incurred in Prior Year

The amounts reported for FEMA/TEMA (97.036) include \$7,463 incurred in a prior year.

Internal Control and Compliance Section



# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Honorable Mayor and Board of Commissioners Town of Nolensville, Tennessee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Nolensville, Tennessee (the Town), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents, and have issued our report thereon dated April 17, 2024.

# **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances, for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Town's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Blankenship CPA Group PLLC

Blankenship CPA Group, PLLC Murfreesboro, Tennessee April 17, 2024

**Town of Nolensville, Tennessee** Summary Schedule of Prior Year Findings For the Year Ended June 30, 2023

# **Financial Statement Findings**

<b>Finding Number</b> N/A	<b>Finding Title</b> There were no prior findings reported.	<b>Status</b> N/A
Federal Award Findi	ngs and Questioned Costs	
Finding Number	Finding Title	Status

	5	
N/A	There were no prior findings reported.	N/A